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SUBJECT: EXBS: DOE/NNSA NUCLEAR TRAINING AND
CONSULTATIONS IN TURKEY, MARCH 2004

11. (SBU) SUMMARY: EXPERTS FROM DOE/NNSA AND DOE LABS HELD NUCLEAR EXPORT-RELATED CONSULTATIONS AND TRAINING IN TURKEY THE WEEK OF MARCH 15, 2004. THE USG TEAM PRESENTED A 2-DAY NUCLEAR-RELATED COMMODITY IDENTIFICATION TRAINING (CIT) SEMINAR FOR APPROXIMATELY 24 REPRESENTATIVES OF TURKISH GOVERNMENT EXPORT CONTROL ENFORCEMENT AND LICENSING AGENCIES INCLUDING CUSTOMS, JANDARMA, MINISTRY OF NATIONAL DEFENSE (MND), TURKISH GENERAL STAFF (TGS), UNDERSECRETARIAT OF FOREIGN TRADE (UFT), MINISTRY OF FOREIGN AFFAIRS (MFA), ISTANBUL MINERAL AND METAL EXPORTER'S UNION (IMMIB), AND THE TURKISH ATOMIC ENERGY AUTHORITY (TAEK). THE TRAINING WAS WELL RECEIVED, WITH AN EXCEPTIONAL LEVEL OF STUDENT PARTICIPATION AND INTEREST. THE USG TEAM ALSO DISCUSSED WITH GOT REPRESENTATIVES POTENTIAL FUTURE EXPORT CONTROL COOPERATION, INCLUDING THE CREATION OF A "CORE GROUP" OF U.S. AND TURKISH EXPORT CONTROL ENFORCEMENT AND TECHNICAL PERSONNEL TO PURSUE DEVELOPMENT AND IMPLEMENTATION OF INDIGENOUS COMMODITY IDENTIFICATION TRAINING. THIS GROUP, FOR PURPOSES OF NUCLEAR-RELATED LICENSING AND ENFORCEMENT, WILL ALSO PARTICIPATE IN FOLLOW-ON (IN-DEPTH) TECHNICAL TRAINING. END SUMMARY.

12. (SBU) DOE/NNSA TEAM PRESENTED A TWO-DAY SEMINAR ON NUCLEAR PROLIFERATION AWARENESS AND COMMODITY IDENTIFICATION TRAINING (CIT) ON MARCH 16 AND 17, 2004, AIMED AT TRAINING ENFORCEMENT PERSONNEL HOW TO VISUALLY IDENTIFY NUCLEAR-RELATED COMMODITIES AND AT STRENGTHENING TURKEY'S EXPORT CONTROL ENFORCEMENT BY DEVELOPING MORE EFFECTIVE COOPERATION BETWEEN ENFORCEMENT OFFICIALS AND TECHNICAL EXPERTS. THE DOE/NNSA TEAM INCLUDED TODD PERRY (DOE/HQ), LORETTA WEISS (LOS ALAMOS NATIONAL LABORATORY), SCOTT JONES (UNIVERSITY OF GEORGIA), KIRSTEN LAURIN-KOVITZ (ARGONNE NATIONAL LABORATORY), STEVE VASEL (GREGG PROTECTION SERVICES), AND WILLIAM HELM (KANSAS CITY PLANT). TURKISH PARTICIPANTS INCLUDED REPRESENTATIVES FROM CUSTOMS, TGS, MND, TAEK, IMMIB, MFA, UFT, JANDARMA, AND COAST GUARD. THE DOE TEAM WORKED WITH TURKISH PARTICIPANTS TO UNDERScore THE IMPORTANCE OF INDIGENOUS DEVELOPMENT OF FUTURE, LONGER-TERM EXPORT CONTROL TRAINING.

13. (SBU) IN A MARCH 15 MEETING IN ANKARA, THE DOE TEAM AND EMBASSY STAFF PROVIDED AN OVERVIEW OF THEIR OBJECTIVES AND ACTIVITIES FOR THE WEEK. A BRIEF DESCRIPTION OF THE COMMODITY IDENTIFICATION TRAINING (CIT) COURSE AND SAMPLE COURSE MATERIALS WERE PROVIDED.

14. (SBU) AT THE RECOMMENDATION OF POST, THE DOE TEAM MET WITH REPRESENTATIVES OF TURKISH EXPORT/BORDER ENFORCEMENT AGENCIES TO 1) PROVIDE AN OVERVIEW OF THE DOE/NNSA TRAINING AND PARTNERSHIP OBJECTIVES (INCLUDING TURKISH PEER-REVIEW OF THE TRAINING COURSE) AND 2) TO REQUEST INFORMATION ON THE RELATIVE ROLES, RESPONSIBILITIES, AND TRAINING APPROACHES OF TURKISH ORGANIZATIONS INVOLVED EXPORT CONTROL ENFORCEMENT. TURKISH PARTICIPANTS INCLUDED COL SALIH ASLAN (COAST GUARD), COL FERHAT KONYA (JANDARMA), LTC SALIH ZEKI AYDIN (TGS), LTC CENGIZ UYGUR (TGS), MAJ HAKAN ARISUT (TGS) LTC AYHANKIRILMAZKOL (MND). THE DOE TEAM FOCUSED ON THE EXPORT AND TRANSHIPMENT OF NUCLEAR-RELATED DUAL-USE EQUIPMENT AND PROVIDED EXAMPLES OF DOE/NNSA PARTNERSHIP ACTIVITIES WITH OTHER COUNTRIES (E.G., UKRAINE). THE JANDARMA SHARED INFORMATION ON 1) THE AREA OF BORDER CONTROL RESPONSIBILITY, 2) DRUG SMUGGLING AND HUMAN TRAFFICKING ROUTES, ACKNOWLEDGING THAT THESE ROUTES COULD ALSO BE USED FOR ILLEGAL DUAL-USE TRANSIT, 3) PROCEDURES FOR INTERAGENCY CONSULTATIONS WHEN ILLEGAL MATERIAL IS APPREHENDED, AND 4) BENEFITS TO JANDARMA OF U.S. COMMODITY IDENTIFICATION TRAINING AND THE POSSIBILITY OF INCORPORATING SUCH TRAINING INTO JANDARMA'S TRAINING SCHOOL AND BORDER TRAINING UNITS. THE MND REP DESCRIBED TURKEY'S INTERNATIONAL EXPORT CONTROL OBLIGATIONS UNDER VARIOUS REGIMES, CONCENTRATING ON THE ESTABLISHED EXPORT LICENSING PROCEDURE FOR MILITARY ITEMS AND

GOODS. LICENSING OF NUCLEAR MATERIALS AND NUCLEAR-RELATED DUAL USE ITEMS IS HANDLED THROUGH TAEK, WHILE THE UFT (THROUGH THE IMMIB) MAINTAINS THE DUAL-USE LIST.

15. (SBU) TWO BRIEF MEETINGS WERE HELD AT GOT CUSTOMS ON MARCH 15, THE FIRST WITH THE GENERAL DIRECTORATE OF CUSTOMS (INCLUDING RAMAZAN ULUS AND ARIF KUMBUL) AND THE SECOND WITH DEPUTY DIRECTOR OF THE CUSTOMS ENFORCEMENT CIHAT ANCIN. TURKISH INTERLOCUTORS BRIEFED ON THE ORGANIZATIONAL STRUCTURE OF CUSTOMS, WHILE THE DOE TEAM PROVIDED AN OVERVIEW OF THE DOE/NNSA TRAINING AND PARTNERSHIP OBJECTIVES IN TURKEY. IN A FOLLOW-UP MEETING, ANCIN DESCRIBED THE CUSTOMS ENFORCEMENT DIVISION AND STATED THAT TRAINING FOR CUSTOMS ENFORCEMENT ON IDENTIFICATION OF DUAL USE COMMODITIES WOULD BE USEFUL TO THE GOT IN COMBATING PROLIFERATION WITHOUT NEGATIVELY AFFECTING TRADE. ANCIN ALSO RAISED THE IMPORTANCE OF INTELLIGENCE INFORMATION IN TARGETING SHIPMENTS FOR INSPECTION, AND POINTED OUT THAT WHILE CUSTOMS HAS THE AUTHORITY TO SEIZE AND HOLD A SUSPECT SHIPMENT INDEFINITELY, TRANSIT SHIPMENTS ARE GENERALLY NOT INSPECTED.

16. (SBU) ON MARCH 17, PERRY AND JONES MET WITH ARSLAN ERGEZER OF THE EU MISSION TO DISCUSS EU EXPORT CONTROL ASSISTANCE TO TURKEY, AS EXPORT CONTROL ISSUES ARE MANAGED UNDER THE FRAMEWORK OF THE EUROPEAN CUSTOMS UNION. THE EU IS ASSISTING TURKEY IN MODERNIZING ITS CUSTOMS SERVICE AND INFRASTRUCTURE, BUT CONSIDERS NONPROLIFERATION EXPORT CONTROL SUPPORT INCIDENTAL TO TURKEY'S COMPLIANCE TO THE ACQUIS COMMUNITAIRE. FURTHERMORE, COMPLIANCE WITH THE EU'S DUAL-USE EXPORT CONTROL REGIME REQUIRES ONLY THAT TURKISH REGULATIONS BE IN FULL PARITY WITH THE ACQUIS.

17. (SBU) ON MARCH 18, THE DOE TEAM RECEIVED A BRIEFING ON TURKISH ANTI-DRUG AND ORGANIZED CRIME TRAINING CENTER (TADOC) (HISTORY, FUNDING, TRAINING STATISTICS) AND A TOUR OF ITS STATE-OF-THE-ART TRAINING FACILITY FROM TADOC DIRECTOR CELAL BODUR. TADOC CONDUCTS A VARIETY OF ANTI-CRIME-RELATED TRAINING COURSES FOR TURKISH NATIONAL POLICE (TNP), JANDARMA, CUSTOMS, AND COAST GUARD. TADOC ALSO SERVES AS AN INTERNATIONAL ANTI-CRIME TRAINING CENTER, CONDUCTING SOME 6 REGIONAL AND 20 BILATERAL TRAINING PROGRAMS PER YEAR. THE DOE TEAM ASSESSED TADOC'S FACILITY AS AN EXCELLENT VENUE FOR INECP NONPROLIFERATION AND COMMODITY IDENTIFICATION TRAINING BUT FURTHER DISCUSSION IS NEEDED TO DETERMINE THE MOST APPROPRIATE INDIGENOUS TRAINING STRATEGY (I.E., A CENTRALIZED APPROACH VS. A REGIONAL/MOBILE APPROACH) FOR EACH ENFORCEMENT AGENCY.

18. (SBU) THE TEAM ALSO MET MARCH 18 WITH THE UNDERSECRETARIAT OF CUSTOMS TO RECEIVE FEEDBACK ON THE CIT SEMINAR AND TO DISCUSS PLANS FOR INCORPORATING SIMILAR TRAINING INTO CUSTOMS TRAINING AGENDAS. DEPUTY DIRECTOR FOR ENFORCEMENT ANCIN SAID HIS STAFF FOUND THE TRAINING TO BE VERY VALUABLE AND AGREED TO PURSUE THIS TYPE OF TRAINING WITHIN CUSTOMS, INCLUDING FOR REGIONAL/BORDER INSPECTORS. ENSUING DISCUSSION CENTERED ON UNDERSTANDING THE CUSTOMS TRAINING STRUCTURE (INCLUDING THE CUSTOMS TRAINING DEPARTMENT) AND HOW TO PARTNER WITH THE TURKISH ATOMIC ENERGY AUTHORITY (TAEK) TO DEVELOP AND PROVIDE COMMODITY IDENTIFICATION TRAINING WITHIN THIS STRUCTURE. THE DOE TEAM AND TURKISH INTERLOCUTORS AGREED TO CREATE A "CORE GROUP" OF CIT DEVELOPERS/TRAINERS CONSISTING OF U.S. TECHNICAL EXPERTS AND DESIGNATED CUSTOMS ENFORCEMENT AND TAEK PERSONNEL. CENTRALIZED (ANKARA), REGIONAL, AND NEW-RECRUIT TRAINING APPROACHES WERE DISCUSSED, INCLUDING THE NEED FOR FOLDING IN REGIONAL- AND BORDER-SPECIFIC ASPECTS OF THE TRANSIT PROBLEM. BARIS DEMIREL AND GURKAN OZTURK WERE DESIGNATED AS THE CUSTOMS POCS FOR FIRST MEETING OF THE CORE GROUP, PROPOSED FOR THE END OF JULY 2004.

19. (SBU) POST ARRANGED A BRIEF MEETING FOR THE U.S. TEAM ON MARCH 18 WITH THE REGIONAL OFFICE OF THE DEA (BRIAN SHANAHAN). DISCUSSIONS CENTERED ON DEA'S VIEW OF TURKISH INTERAGENCY COORDINATION (INVOLVING TURKISH CUSTOMS, JANDARMA, AND TNP), DEA TRAINING FOR INTEGRATED GROUPS OF TNP, CUSTOMS, AND JANDARMA, AND GEOGRAPHICAL ASPECTS OF THE SMUGGLING THREAT. ACCORDING TO SHANAHAN, THE JANDARMA IS RESPONSIBLE FOR APPROXIMATELY 80% OF TURKISH LAND TERRITORY, WITH CUSTOMS RESPONSIBLE FOR ENTRY POINTS, PORTS, AND AIRPORTS, AND THE COAST GUARD MAINTAINS LITTORAL OPERATIONAL CONTROL. TIR TRANSIT TRAFFIC WAS THE PRIMARY MEANS OF NARCOTICS SMUGGLING. DEA ENDORSED TADOC AS A POSSIBLE TRAINING SITE, AS DEA USES TADOC

FOR MANY OF ITS TRAINING ACTIVITIES.

110. (SBU) THE FINAL MEETING ON MARCH 18 WAS WITH THE TURKISH ATOMIC ENERGY AUTHORITY (TAEK). THE U.S. TEAM HELD TWO MEETINGS AT TAEK, THE FIRST WITH MEMBERS OF THE TAEK STAFF (HAYRI AKBIYIK AND ZAFER ALPER) TO RECEIVE FEEDBACK ON THE CIT TRAINING AND TO DISCUSS PLANS FOR ENHANCING TAEK EXPERTISE ON NUCLEAR DUAL-USE TECHNOLOGY; AND THE SECOND WITH DR. MEHMET TOMAK, PRESIDENT OF TAEK, TO ESTABLISH AN AGREEMENT AND FRAMEWORK FOR UPCOMING JOINT ACTIVITIES. TAEK REPRESENTATIVES EXPRESSED A DESIRE TO RECEIVE FURTHER IN-DEPTH TRAINING ON NUCLEAR DUAL-USE TECHNOLOGY AND COMMODITY IDENTIFICATION, TO ENHANCE TAEK'S ABILITY TO 1) MORE EFFECTIVELY MEET ITS DUAL-USE LICENSING MANDATE, 2) SERVE AS A RESOURCE FOR EXPORT CONTROL ENFORCEMENT AGENCIES, AND 3) BECOME DEVELOPERS AND TRAINERS OF INDIGENOUS CIT. EVENTUAL EXTENSION OF NUCLEAR DUAL-USE TRAINING TO FULL WMD DUAL-USE TRAINING WAS ALSO DISCUSSED. AS WITH CUSTOMS, A DECISION WAS MADE TO CREATE A "CORE GROUP" OF U.S., CUSTOMS, AND TAEK CIT DEVELOPERS/TRAINERS. HAYRI AKBIYIK WILL BE THE TAEK POC FOR THE FIRST MEETING OF THE CORE GROUP. IN THE SECOND MEETING PRESIDENT TOMAK EXPRESSED HIS SATISFACTION WITH THE CIT COURSE AND HIS ENDORSEMENT OF FUTURE WORK TOGETHER. HE REQUESTED THAT A LETTER BE SENT OUTLINING DOE/NNSA/INECP OBJECTIVES AND NEAR-TERM PLANS WITH TAEK - IN HIS WORDS, A "FRAMEWORK FOR CONTINUED COOPERATION" - THAT WOULD FACILITATE HIS ABILITY TO INCORPORATE JOINT ACTIVITIES INTO HIS WORK PLAN. DR. TOMAK ALSO NOTED TWO AREAS OF PARTICULAR INTEREST: INFORMATION MANAGEMENT SYSTEMS AND EDUCATION. PERRY AGREED TO PROVIDE DR. TOMAK WITH AN OUTLINE FOR UPCOMING INECP ACTIVITIES AND COOPERATION, INFORMATION ON COMPUTERIZED LICENSING SYSTEMS, AND RECOMMENDED THAT TAEK TECHNICAL EXPERTS CONSIDER PARTICIPATION IN THE JUNE MALTA TRANSSHIPMENT CONFERENCE. DR. TOMAK ALSO EXPRESSED INTEREST IN THE NSG INFORMATION SHARING SYSTEM (NISS), AND PERRY SAID HE WOULD PROVIDE INFORMATION ON THE APPROPRIATE METHOD OF GAINING ACCESS.

111. (SBU) ON MARCH 19, THE DOE TEAM TRAVELED TO ISTANBUL TO MEET WITH MEMBERS OF THE BOARD OF THE IMMIB (INCLUDING MEHMET ZEREN, DEPUTY SECRETARY GENERAL, AND COSKUN KIRLIOGLU, HEAD OF IMMIB R&D). ALSO PRESENT WERE DENIZ ERDOGAN, MFA, AND GULAY TANRIYAPISI, UNDERSECRETARIAT FOR FOREIGN TRADE. THE MEETING, LARGELY QUESTIONS AND ANSWERS, TOUCHED ON MANY ASPECTS OF EXPORT CONTROL LICENSING PROCEDURE IN TURKEY. MOST OF THE ESTABLISHED PROCEDURES REFER TO MILITARY ITEMS; LICENSING OF NUCLEAR-RELATED DUAL USE ITEMS UNDER TURKEY'S NSG COMMITMENT IS NOT AS WELL ESTABLISHED, AND THE PROCEDURES DO NOT APPEAR TO BE AS WELL UNDERSTOOD. TAEK, NOT IMMIB, IS THE REFERRAL AGENCY FOR NUCLEAR DUAL-USE EXPORT LICENSES. THE U.S. TEAM INQUIRED ABOUT END-USE/END-USER ANALYSIS, CONDUCTED UNDER THE PURVIEW OF THE MFA, IN CONJUNCTION WITH THE RELEVANT AGENCIES, AS PART OF IMMIB'S LICENSING PROCESS; THE STATUS OF INDUSTRY OUTREACH TO NUCLEAR AND WMD-RELATED EXPORTERS; AND HOW TECHNICAL QUESTIONS ON TARGETED/SEIZED SHIPMENTS ARE HANDLED. ATTENDEES SUGGESTED CONTINUING INTERACTION ON THESE TOPICS WITH IMMIB AND UFT REPRESENTATIVES AT THE UPCOMING U.S.-TURKISH INDUSTRY-GOVERNMENT EXECUTIVE FORUM ON MAY 17-20. IMMIB REPRESENTATIVES WILL BE KEPT AWARE OF DEVELOPMENTS INVOLVING THE "CORE GROUP" BUT WILL INITIALLY NOT TO BE MEMBERS OF THIS INDIGENOUS CIT DEVELOPMENT/TRAINING GROUP. IMMIB OFFERED USE OF ITS TRAINING FACILITIES IN ISTANBUL HOWEVER. IMMIB POCs FOR FUTURE INTERACTIONS ARE MEHMET ZEREN AND COSKUN KIRLIOGLU.

112. (SBU) COMMENT: THE DOE/NNSA TRAINING WAS WELL RECEIVED AND TURKISH INTERLOCUTORS WERE ENTHUSIASTIC ABOUT FUTURE EXBS COOPERATION. THE TRAINING TEAM AND THE EMBASSY AGREE THAT FUTURE TRAINING SESSIONS COULD BE CONDUCTED MORE COST EFFECTIVELY IF HOSTED AT AN EXISTING TURKISH TRAINING CENTER SUCH AS TADOC, IMMIB, OR THE JANDARMA TRAINING CENTER (VICE AT A HOTEL). SUCH A SITUATION WOULD ALSO ALLOW THE GOT TO TAKE MORE OWNERSHIP OF THE TRAINING AND FACILITATE THE INCORPORATION OF IT INTO THEIR OWN CURRICULA.

EDELMAN